



## ANNUAL REPORT **2017**

*A Force Multiplier for Communities*

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Front Cover: Using a \$50,000 Land and Water Conservation Fund grant administered by ADECA, the city of Eufaula was able to make some much needed renovations and additions at its Playground of Dreams park. Photo courtesy of The Eufaula Tribune/Penny Carter.

OFFICE OF THE GOVERNOR

**Kay Ivey**  
GOVERNOR



STATE OF ALABAMA

ALABAMA DEPARTMENT OF ECONOMIC  
AND COMMUNITY AFFAIRS

**Kenneth W. Boswell**  
DIRECTOR

***ADECA is part of a “force multiplier” that benefits everyone***

While serving as the mayor of Enterprise I looked at the Alabama Department of Economic and Community Affairs as a “force multiplier” for our city.

So many times, I witnessed how grants awarded through ADECA enabled us to accomplish projects that greatly benefited our community and made a difference in lives. Those were projects that the city would have been hard pressed to take on alone.

In the short time that I have served as ADECA director, I am more convinced than ever that I was accurate in my description of ADECA. Traveling the state, I have seen how ADECA grants impact many communities.

ADECA’s diverse programs affect the state in so many areas. From our Law Enforcement and Traffic Safety Division, which helps make our highways and streets safer and provides refuge to victims of many crimes, to our Community and Economic Development Division, which ensures Alabamians are driving on safe road surfaces and drinking fresh water, ADECA is making a difference. To see the results across our state makes me proud.

I am grateful for ADECA’s federal partnerships that provide us with the necessary resources, and I must also praise the elected officials, organizations and individuals on the local level who care greatly for their communities.

Together, we create a positive force that makes Alabama a better place to live, work and play.

I thank Governor Kay Ivey for having the confidence in me to appoint me as director of a state agency that brings about positive results to make Alabama the great state that it is.

Within the pages of this annual report is a glimpse of the services and programs that ADECA offers. We enjoy hearing from communities, and we are particularly delighted when we can share in their dreams and help them reach their goals.

Sincerely,

A handwritten signature in dark ink, appearing to read "Kenneth W. Boswell".

Kenneth W. Boswell  
Director



## **ADECA DIRECTOR'S OFFICE AND SUPPORT STAFF**

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ADECA Director Kenneth Boswell and Deputy Director Anita Archie join with the staffs of the Director's Office, Financial Services, Legal, Audit, Communications and External Affairs, Human Resources and Information Services, all of whom supply the support services for ADECA programs.

## **DIRECTOR'S OFFICE CONTACT INFORMATION**

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**DIRECTOR KENNETH BOSWELL** - [Kenneth.Boswell@adeca.alabama.gov](mailto:Kenneth.Boswell@adeca.alabama.gov)

**DEPUTY DIRECTOR ANITA ARCHIE** - [Anita.Archie@adeca.alabama.gov](mailto:Anita.Archie@adeca.alabama.gov)



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ADECA's offices are located in the Alabama Center for Commerce building in downtown Montgomery.



## COMMUNITY AND ECONOMIC DEVELOPMENT DIVISION



**SHABBIR OLIA**

DIVISION CHIEF

334-242-5370

The Community and Economic Development Division manages a wide range - and perhaps the most well-known - grant programs at ADECA. CED programs are intended to upgrade communities, lay the foundation for new or expanding businesses and new jobs, and improve living conditions for Alabamians. In many instances grant recipients can combine CED grant programs to obtain maximum benefits on projects benefiting their communities.

### COMMUNITY DEVELOPMENT BLOCK GRANTS

**CDBG** is a competitive program designed to address community concerns and living conditions, and the program provides jobs in areas where at least 51 percent of the beneficiaries are classified as low and moderate income. At

ADECA, grants are awarded in several categories to include:

**Competitive** grants are awarded annually in the categories of small city, large city, county and community enhancement with size of appropriation based on each category and amount funded to the state by the U.S. Department of Housing and Urban Development. Matching funds can be supplied in cash and in-kind services. *Applications are usually due by mid-summer.*

**Economic Development Grants** are another form of CDBGs with the goal of bringing new jobs to communities. The grants are used to make infrastructure improvements necessary to attract new industries or assist expanding businesses. Typical infrastructure projects include sewer or water expansion, road improvements or rail line extensions. *Applications are accepted on an as-needed basis.*

**Planning Grants** assist communities with creating a plan to prepare for growth and future needs. *Applications are usually due by mid-summer.*



COMMUNITY AND ECONOMIC DEVELOPMENT STAFF

## APPALACHIAN REGIONAL COMMISSION

Alabama is one of 13 states that are part of the Appalachian Regional Commission, a federal-state partnership that provides federal funding to improve living standards and upgrade economic conditions in the country's Appalachian region. Thirty-seven Alabama counties are included in the ARC region and eligible for funding. *Applications are generally due by early September.*



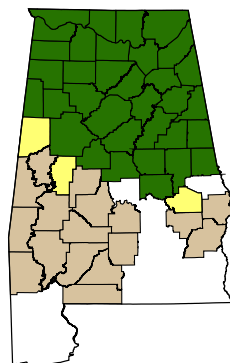
A \$78,000 ARC grant helped fund the "Corner Market" (above and left), a rolling pantry stocked with fresh food and vegetables serving Jefferson, Calhoun, St. Clair, Walker and Winston counties.

More than **\$5** million awarded  
for **30** ARC projects in 2017

## DELTA REGIONAL AUTHORITY

Twenty Alabama counties are part of the Delta Regional Authority, a federal program designed to upgrade living conditions in the country's Delta and Black Belt regions. Federal funding is available to recruit businesses and industry, improve roads and other infrastructure, upgrade transportation and other projects to improve the quality of life. *Applications are generally due mid-summer.*

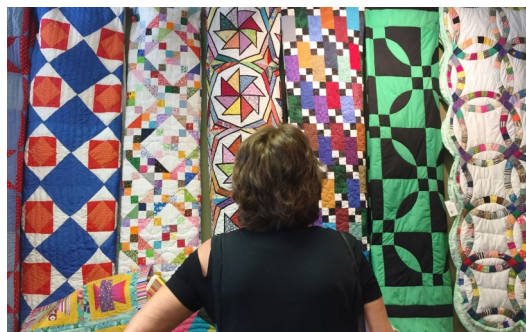
**DRA invested \$2.5 million  
in Alabama community  
projects in 2017**



ARC/DRA REGIONS

### Legend

- ARC/DRA Counties
- Appalachian Regional Commission (ARC)
- Delta Regional Authority (DRA)



Blackbelt Treasures in Camden helps showcase the crafts produced by Black Belt artisans and is part of the DRA goal to increase commerce in the region.

## RECREATION AND CONSERVATION

ADECA receives federal funds to support its two main recreation programs. The U.S. Department of Transportation supplies funds for the Recreational Trails Program and the U.S. Department of Interior is the source of the Land and Water Conservation Fund. LWCF funds can be used for a wide range of outdoor activities while Recreational Trails funds are limited to trail activities.

**Recreational Trails Program** provides funds for trail land acquisition, development, tools and equipment, trail safety and education. Qualified trails involve walking, hiking, skating, boating, motorized and non-motorized vehicles and equestrians. Grants are awarded up to \$100,000 for multi-use trails and \$50,000 for single use. A 20 percent local match is required. *Apply annually.*

**Land and Water Conservation Fund** is available for outdoor activity areas including playgrounds, ball fields, picnic areas and amenities to include parking lots and lighting. Grant recipients are required to supply a match equal to the LWCF grant. *Apply annually.*



*Eufaula officials cut the ribbon for the Playground of Dreams Park funded by an LWCF grant.*

## OTHER CED PROGRAMS

**Alabama Enterprise Zone Act** provides tax incentives to businesses that locate or expand and create jobs in depressed areas that are part of state-designated Enterprise Zones.

**Emergency Solutions Grants Program** provides temporary and permanent shelter and related services to homeless people or people that are at risk of becoming homeless. The maintenance and upkeep of domestic violence shelters are among eligible projects.

**Housing Opportunities for Persons with AIDS Program** provides housing assistance and related support services to low-income persons disabled by HIV/AIDS and their families. HOPWA ensures clients have the necessary access to medical care and other services.

**Minority Business Enterprise** is a certification program designed to boost opportunities for minority-owned and women-owned businesses. The certification helps them compete with other and often larger companies and qualify to bid on government contracts.

**Neighborhood Stabilization Program** helps prevent neighborhoods with significant house foreclosures or abandonments from falling into permanent decay by allowing those houses to be obtained and renovated in order to be sold or rented and provide continued occupancy.

**State Small Business Credit Initiative** makes available funding through local lending institutions for small entrepreneurs wanting to start or expand a business.



## OFFICE OF WATER RESOURCES



**BRIAN ATKINS**

DIVISION CHIEF

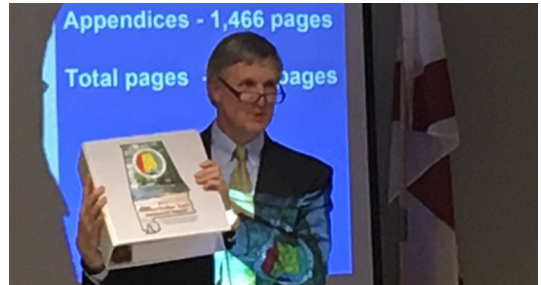
334-242-5499

The Office of Water Resources serves to plan, coordinate, develop and manage Alabama's ground and surface water resources to ensure that the state maintains a plentiful supply of water now and in the future.

In December, OWR issued the "2017 Alabama Surface Water Assessment Report" which charted the state's surface water (lakes, rivers, reservoirs and streams) intake and outtake and provided the state with a water availability assessment up to the year 2040.

The report is part of an ongoing study to determine the state's future water needs and is a major component of a revised statewide water management plan.

OWR works with local water systems and major water users to keep track of water usage. The



OWR Director Brian Atkins displays the "2017 Alabama Surface Water Assessment Report" which was released in December.

division plays a major role in recommending policies and legislation pertaining to the state's water interests.

OWR also works with the Federal Emergency Management Agency to provide maps outlining flood likelihood data for each of the state's 67 counties.

Participation by communities in the flood rating system makes it possible for land owners to obtain and afford flood insurance.

**84 million gallons daily of water  
used statewide for consumption  
(based on 2017 Water Assessment Report)**



OFFICE OF WATER RESOURCES STAFF

## LAW ENFORCEMENT AND TRAFFIC SAFETY DIVISION



**BILL BABINGTON**

DIVISION CHIEF

334-242-5897

The Law Enforcement and Traffic Safety Division administers funding for programs to make Alabama roads and communities safer, reduce crime and drug use, enforce public safety laws, assist victims of crime and ensure offenders are brought to justice.

Funding from the National Highway Transportation Safety Administration enables ADECA to fund special highway traffic safety operations and campaigns including **“Click It or Ticket”** and **“Drive Sober or Get Pulled Over.”** More than \$3.8 million was invested in traffic enforcement campaigns in fiscal year 2016-17.

Funding through the **Edward Byrne Memorial Justice Assistance Grant (JAG) Program** supports drug task forces, crime prevention and domestic violence programs, courts, corrections, substance abuse treatment and justice information sharing initiatives.

In 2017 LETS established the Alabama Drug Enforcement Task Force which is led by the Alabama Law Enforcement Agency and involves 100 law enforcement officers from 45 police and sheriff's departments. The drug task force was made possible by a \$1.3 million federal grant.



LAW ENFORCEMENT AND TRAFFIC SAFETY STAFF



Law enforcement from Alabama participated in “Hands Across the Border”, a traffic safety enforcement campaign, involving several bordering states in special operations to take impaired drivers off the roads.

Grants totaling more than \$3 million were awarded to local law enforcement agencies in fiscal year 2016-2017 for the purchase of new equipment including vehicles, computers, radar detectors, radios and more to increase the ability to curtail crime and improve traffic safety.

LETS Public Safety Unit hosted a series of teen safe driving events over the past year. In late 2016, the unit organized #NoCrashCourse, a series of teen driver safety events at high schools in Oxford, Colbert County, Geneva and Montgomery. The events featured speakers and exhibits to attract students’ interest while delivering important safe driving messages.

The division received a \$9,000 grant from Ford Driving Skills for Life and the Governor’s Highway Safety Association to fund the programs.

**LETS Division has established  
4 regional highway safety  
offices to oversee its  
highway safety programs**

In October 2017, ADECA hosted the Ford Driving Skills for Life hands-on teen driving course in Montgomery. The event focused on four key areas of driver education: hazard recognition, vehicle handling, space and speed management.

Approximately 300 teens and parents attended the two training sessions which gave participants behind-the-wheel experience with professional drivers.



Teen drivers learn how to drive safely and negotiate in hazardous conditions during the Ford Driving Skills for Life in which 300 students from across the state participated in the hands-on driving event.

## #NoCrashCourse

Through the **Victims of Crime Act**, the **Family Violence Prevention and Services Act** and the **Violence Against Women Act**, ADECA partners with 89 agencies across the state to assist crime victims with crisis intervention, emergency shelter, and other critical services. Operating on a \$37.8 million budget, the Human Services Unit provided grants in fiscal year 2016-17 to support 17 domestic violence shelters and 14 sexual assault centers (some with dual services) to help victims of domestic violence, sexual abuse and rape.



## ENERGY DIVISION



### MAUREEN NEIGHBORS

DIVISION CHIEF

334-242-5290

The Energy Division offers programs to increase energy efficiency and reduce consumption for homes, businesses, schools and government buildings. Most Energy programs receive funding from the U.S. Department of Energy. Main programs include the following:

**State Energy Program** supports methods to lower costs involving public, commercial and industrial facilities, including schools and local government buildings, and encourages the use of energy efficient products, renewable energy and alternative fuels. Training and technical assistance are also available.

**14 Alabama schools combined  
for estimated \$44,488 in  
annual energy savings with  
energy projects**

**Alabama Energy and Residential Codes** are established standards set by a statewide board regarding safety and energy efficiency in residential and commercial buildings with guidance and technical assistance provided by ADECA's Energy Division.

**ALABAMASAVES™**  
*Sustainable and Verifiable Energy Savings*



ENERGY STAFF

**Weatherization Assistance Program** assists low-income families with home improvements to lower energy bills.



**396 homes were  
weatherized under  
Weatherization  
Assistance Program**

**Community Services Block Grant** funding is awarded to service agencies to help low-income people complete their education and obtain a self-reliant job. Funding for programs is supplied through the U.S. Department of Health and Human Services. *Apply through local Community Action Agencies.*

**Low Income Home Energy Assistance Program** assists low-income persons with home energy bills.

91,514 families served through CSBG Program



Energy's Liz Cochran assists a customer in selecting lighting during an Earth Day promotion at The Home Depot in Prattville.



12,470 Low-Income Home Energy Assistance Program awards provided



Douglas Mayor Corey Hill obtained an energy grant to upgrade city facilities and save energy costs for the Marshall County town.



## SURPLUS PROPERTY DIVISION



**SHANE BAILEY**

DIVISION CHIEF

334-284-0577

The Surplus Property Division helps find new homes for state-owned electronics, furniture and vehicles while saving taxpayer dollars.

State agencies, county and local governments and eligible non-profit organizations have access to the property. Public auctions are conducted to sell remaining property.

The Surplus Property Division also manages the **Law Enforcement Support Office** which allows qualifying law enforcement agencies to acquire military surplus equipment for official use at no expense except the transportation cost.



SURPLUS EVA STAFF with Surplus Division Chief Shane Bailey



**Surplus Property conducts  
3 public auctions annually**



SURPLUS MONTGOMERY STAFF



# 2020 CENSUS

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ADECA is serving as the lead state agency working with the U.S. Census Bureau to prepare for the 2020 Census. The Census is critical to Alabama, and even small under-

counts can have significant economic impacts to the state and its communities and impact Alabama's representation in Congress. A recent study by George Washington University estimated that the federal government returns \$1,567 to the state for every Alabamian counted.

While the official count is more than two years away, the department's Communications and Ex-

ternal Affairs Unit is taking the leading role in ensuring that the state and its communities are ready to be counted.

In 2017, ADECA focused on planning and preparing as well as helping Alabama's cities, towns and counties register to participate in the Local Update of Census Addresses, an important first step in the Census process that gives communities the opportunity to verify and make updates to the U.S. Census Bureau's address list for their area.

## ADECA SUPPORT SERVICES

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ADECA relies on many support offices to carry out its mission of serving Alabama residents and improving communities.

### **COMMUNICATIONS AND EXTERNAL AFFAIRS UNIT**

The Communications and External Affairs Unit, in addition to managing Alabama's portion of the U.S. Census as mentioned earlier, prepares numerous online and printed publications (such as this annual report), brochures, reports, learning materials and media releases to support and increase public awareness of ADECA programs.

### **LEGAL**

Legal reviews contracts and agreements to ensure ADECA is adhering to state and federal laws and mandates. The office monitors legislation for matters pertaining to ADECA.

### **AUDIT**

Audit tracks ADECA grants to ensure that appropriations are used for their intended purposes. Audit staff meets with grant recipients before and during project work to discuss guidelines and avoid misun-

derstandings that could jeopardize current or future projects and funding.

### **FINANCIAL SERVICES**

Financial Services manages budgeting, purchasing, payrolls and property management for ADECA and monitors financial transactions.

### **INFORMATION SERVICES**

Information Services provides the technical know-how needed in this electronic age ranging from the upkeep of personal computers to developing software programs specific to ADECA's needs.

### **HUMAN RESOURCES**

Human Resources assists in the hiring of qualified workers to manage ADECA programs and the inner workings of the department. The office also assists ADECA employees in advancements and obtaining the most out of their employment.

# GOVERNOR'S OFFICE OF VOLUNTEER SERVICES



**LISA CASTALDO**

COORDINATOR

334-242-1549



Gov. Kay Ivey established the Governor's Office of Volunteer Services by executive order in August 2017 with the Office's coordinator reporting to the ADECA director. The office works to increase an ethic of service and volunteerism in Alabama by developing and supporting a network of **AmeriCorps State** programs that place service members in organizations expanding their capacity to meet the state's greatest needs including education, health care, substance abuse, homelessness, and maintaining a healthy environment.

**A member of the  
Impact America  
AmeriCorps  
provides vision  
screening to a  
pre-school child**



In 2016-17 the Office, as the State Service Commission, awarded \$2.1 million in AmeriCorps State funding to seven host organizations supporting 230 AmeriCorps positions across Alabama through an annual competitive grant process. These programs leveraged 7,473 community volunteers;

served 3,422 veterans, veteran family members, military family members, and active duty military members; and assisted 4,152 K-12 students to improve academically in math and literacy.

As lead agency for **Volunteer and Donations Management** and **State Voluntary Agency Liaison** to faith-based and voluntary agencies, the Governor's Office of Volunteer Services coordinates volunteer response and recovery efforts for survivors by leading the spontaneous unaffiliated volunteers and large unsolicited donations, coordinating the role voluntary organizations play, helping local communities mobilize resources and develop long term recovery committees, and assisting communities in efficiently and effectively recovering from disasters.

In 2017, the Governor's Office of Volunteer Services was activated for Hurricanes Irma and Nate and supported recovery efforts for Hurricanes Harvey and Maria. The Office taught volunteer and donations courses to help local emergency managers and voluntary agencies develop communities that are ready to respond in the event of a disaster. The office also continued to promote individual and family preparedness through local awareness days and social media.



GOVERNOR'S OFFICE OF VOLUNTEER SERVICES STAFF

## BROADBAND

In today's economy, infrastructure needs aren't limited to sewer, water and road projects. Another great infrastructure need, particularly in rural areas, is access to high-speed internet. Broadband is no longer a luxury; it is a necessity for our state's economy to continue growing.

With this priority in mind, Governor Ivey tasked ADECA in 2017 as the lead state agency for broadband development and tasked the department to develop a plan to bring broadband to rural areas of Alabama.

ADECA staff have been working for months to identify areas of Alabama that do not have adequate broadband coverage, study initiatives that other states are using and understand the chal-

lenges to making broadband available in Alabama. ADECA is working with the Governor's policy team to develop a three-pronged approach to broadband with more details to come soon.



## ADECA SOCIAL MEDIA

ADECA maintains a high presence on numerous social media avenues as part of its pledge to keep the public informed about events and programs affecting Alabama and its communities. Often events appear on social outlets such as Twitter, Instagram and Facebook almost as rapidly as they occur. A number of videos exist on YouTube highlighting specific programs and communities that have benefited from ADECA grants.

**3,600**  
**followers on Twitter**

## #ADECApartners



### on Social Media



"like" us on  
Facebook

**Facebook/ADECAGov**



"follow" us on  
Twitter

**@ADECA**



"follow" us on  
Instagram

**ADECAGov**



"follow" us on  
Snapchat

**adecagov**



"view" ADECA  
photos on flickr  
Flickr  
**www.flickr.com/adeca**



"watch" us on  
YouTube

**ADECAGov**



"follow" us on  
Tumblr

**ADECABLOG**



# ADECA 2016-2017 FEDERAL RECEIPTS AND EXPENDITURES

New Program FY 17

Federal Grantor/Program Title	Federal CFDA Number	Receipts	Expenditures
<b>DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT</b>			
Community Development Block Grants/State's Program	14.228	25,178,873	25,286,219
Emergency Solutions Grant Program	14.231	2,768,983	2,765,794
Housing Opportunities for Persons with AIDS	14.241	1,653,207	1,650,222
Hurricane Sandy CDBG Disaster Recovery	14.269	2,215,123	2,197,542
<b>DEPARTMENT OF INTERIOR</b>			
U.S. Geological Survey Research and Data Collection	15.808		705
Outdoor Recreation Acquisition, Development and Planning	15.916	460,344	449,809
<b>DEPARTMENT OF JUSTICE</b>			
Sexual Assault Services Formula Program	16.017	302,723	323,752
Juvenile Accountability Block Grants	16.523		1
Juvenile Justice and Delinquency Prevention	16.540	363,299	371,887
Crime Victim Assistance	16.575	16,178,402	16,170,507
Crime Victim Assistance/Discretionary Grants	16.582		238
Violence Against Women Formula Grants	16.588	2,389,796	2,374,936
Residential Substance Abuse Treatment for State Prisoners	16.593	173,324	173,214
Edward Byrne Memorial Justice Assistance Grant Program	16.738	3,313,810	2,231,424
Paul Coverdell Forensic Sciences Improvement Grant Program	16.742	172,189	172,042
Edward Byrne Memorial Competitive Grant Program	16.751	85,941	85,941
<b>DEPARTMENT OF TRANSPORTATION</b>			
Recreational Trails Program	20.219	2,164,602	2,150,541
State and Community Highway Safety	20.600	3,089,631	2,957,297
Alcohol Impaired Driving Countermeasures Incentive Grants I	20.601	276,189	276,189
State Traffic Safety Information System Improvement Grants	20.610	7,837	7,837
National Priority Safety Programs	20.616	4,631,217	4,336,739
<b>APPALACHIAN REGIONAL COMMISSION</b>			
Appalachian Area Development	23.002	1,302,501	1,332,501
Appalachian Research, Technical Assistance, and Demonstration Projects	23.011	100,062	111,951
<b>GENERAL SERVICES ADMINISTRATION</b>			
Donation of Federal Surplus Personal Property (value of property - not cash received)	39.003	36,243,383	36,553,369
<b>DEPARTMENT OF ENERGY</b>			
Petroleum Violation Escrow	81.Unknown	734	126,992
State Energy Program	81.041	650,928	641,429
Weatherization Assistance for Low-Income Persons	81.042	2,641,693	2,710,847
State Energy Program Special Projects	81.119	146,205	152,617
<b>DEPARTMENT OF HEALTH AND HUMAN SERVICES</b>			
Low-Income Home Energy Assistance	93.568	43,938,387	43,739,632
Community Services Block Grant	93.569	12,945,253	12,889,913
Family Violence Prevention and Services/Domestic Violence Shelter & Supportive Services	93.671	1,539,586	1,534,378
<b>DEPARTMENT OF HOMELAND SECURITY</b>			
Community Assistance Program State Support Services Element (CAP-SSSE)	97.023	248,383	273,574
National Dam Safety Program	97.041	49,020	49,020
Cooperating Technical Partners	97.045	3,373,254	3,566,478
<b>TOTAL RECEIPTS AND EXPENDITURES OF FEDERAL AWARDS</b>		168,604,879	167,665,540

## COMMUNITY VISITS 2017

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Director Boswell was on hand in Millbrook for the ground-breaking of converting a former school into the Sandtown Community Center.



Prattville Mayor Bill Gillespie updates Director Boswell on that city's progress in making Autauga Creek in downtown a major attraction for residents and tourists.



Director Boswell visited Selma Mayor Darrio Melton to discuss projects for that historic city.



The Alabama League of Municipalities annual conference provided an opportunity for Director Boswell to meet with representatives of numerous cities and towns throughout Alabama.



During a tour in the Anniston area, Anniston Mayor Jack Draper shows Director Boswell the Coldwater Mountain Biking Trail complex which has become a major draw for biking enthusiasts, particularly in the Southeast U.S.



Director Boswell toured Cullman and Cullman County in late 2017 to view various projects.



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